

Appendix 3: Detailed Final Ockenden Action Plan – Created May 2022

Key -

With regional or national team to address	Work ongoing	Completed
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Recommendation	Action	Lead	Due date	Update
<ul style="list-style-type: none"> Immediate and Essential Action 1: WORKFORCE PLANNING AND SUSTAINABILITY The recommendations from the Health and Social Care Committee Report: The safety of maternity services in England must be implemented The investment announced following our first report was welcomed. However to fund maternity and neonatal services appropriately requires a multi-year settlement to ensure the workforce is enabled to deliver consistently safe 	Request made to Regional Chief Midwifery Officer as require actions to be completed by regional and national groups	Director of Nursing and Midwifery,	April 2022	Request made in April 2022, no update received as of 6.6.22

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<p>maternity and neonatal care across England.</p> <ul style="list-style-type: none"> • Minimum staffing levels should be those agreed nationally, or where there are no agreed national levels, staffing levels should be locally agreed with the LMNS. This must encompass the increased acuity and complexity of women, vulnerable families, and additional mandatory training to ensure trusts are able to safely meet organisational CNST and CQC requirements. • The feasibility and accuracy of the BirthRate Plus tool and associated methodology must be reviewed nationally by all bodies. These bodies must include as a minimum NHSE, RCOG, RCM, RCPCH. 				

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<ul style="list-style-type: none"> • All trusts must ensure all midwives responsible for coordinating labour ward attend a fully funded and nationally recognised labour ward coordinator education module, which supports advanced decision-making, learning through training in human factors, situational awareness and psychological safety, to tackle behaviours in the workforce. • The review team acknowledges the progress around the creation of Maternal Medicine Networks nationally, which will enhance the care and safety of complex pregnancies. To address the shortfall of maternal medicine physicians, a sustainable training programme across the country must be established, to ensure the appropriate workforce long term. 				

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Immediate and Essential Action 1: WORKFORCE PLANNING AND SUSTAINABILITY Training <ul style="list-style-type: none"> All trusts must implement a robust preceptorship programme for newly qualified midwives (NQM), which supports supernumerary status during their orientation period and protected learning time for professional development as per the RCM (2017) position statement for this All NQMs must remain within the hospital setting for a minimum period of one year post qualification. This timeframe will ensure there is an opportunity to develop essential skills and competencies on which to advance their clinical 	Review current NQM workforce to understand how many staff are due to rotate to community within 12 months of qualification and amend accordingly.	Rotation Leads across MCS	Completed	Closed
	Amend preceptorship package to ensure that NQM do not receive a rotation into community	Education Team	Completed	Closed
	Gap Analysis of all leadership and management roles - Midwifery	DHoM ORC, supported by HoM	August 2022	Ongoing
	Gap Analysis of all leadership and management roles – Obstetrics	CHoD	August 2022	Ongoing
	Develop succession planning Strategy and SOP for midwifery	DHoM ORC, supported by HoM	September 2022	Ongoing
	Develop succession planning Strategy for Obstetrics	CHoD	September 2022	Ongoing

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<p>practice, enhance professional confidence and resilience and provide a structured period of transition from student to accountable midwife.</p> <ul style="list-style-type: none"> All trusts must develop a strategy to support a succession-planning programme for the maternity workforce to develop potential future leaders and senior managers. This must include a gap analysis of all leadership and management roles to include those held by specialist midwives and obstetric consultants. This must include supportive organisational processes and relevant practical work experience. 				
Immediate and essential action 2: Safe Staffing.	Review and risk assess current MCoC teams	Consultant Midwife and Associate Head of Midwifery	Completed	Closed

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<ul style="list-style-type: none"> All trusts must review and suspend if necessary, the existing provision and further roll out of Midwifery Continuity of Carer (MCoC) unless they can demonstrate staffing meets safe minimum requirements on all shifts. This will preserve the safety of all pregnant women and families, which is currently compromised by the unprecedented pressures that MCoC models place on maternity services already under significant strain. The reinstatement of MCoC should be withheld until robust evidence is available to support its reintroduction The required additional time for maternity training for consultants and locally employed doctors must be provided in job plans. The protected time required will be in addition to that required 	Update MCoC Action plan in line with amends from risk assessment	Consultant Midwife and Associate Head of Midwifery	June 2022	Amendments required due to new guidance released 6th May 2022. Paper submitted to SM QSC for 9th June and onward reporting to Trust Board of Directors
	Submit review and updated Action plan to SM QSC, Trust Board and GMEC LMS	Consultant Midwife and Associate Head of Midwifery	June 2022	
	Full review of obstetric training needs analysis which includes maternity specific training to be captured within job plan	CHoD	July 2022	ongoing
	SOP to be developed regarding use of matron, ward manager and LW Coordinator handbook	Deputy Heads of Midwifery	July 2022	ongoing

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<p>for generic trust mandatory training and reviewed as training requirements change</p> <ul style="list-style-type: none"> Newly appointed Band 7/8 midwives must be allocated a named and experienced mentor to support their transition into leadership and management roles 				
<p>Immediate and essential action 3: Escalation and Accountability</p> <ul style="list-style-type: none"> All trusts must develop and maintain a conflict of clinical opinion policy to support staff members in being able to escalate their clinical concerns regarding a woman's care in case of disagreement between healthcare professionals 	Amend bleep holder policy to clearly reflect role and ongoing escalation process	Inpatient/labour Ward site Matron	Aug 2022	Bleep holder guideline in final stages before ratification.
	Create SOP for Bleep holder regarding process of activating a deflect across SM MCS maternity sites	Head of Midwifery North Manchester	June 2022	Ongoing
<p>Immediate and essential action 5: Clinical Governance Incident Investigation and complaints</p>	SOP to be created	Divisional Governance Lead Obstetrician and Lead Midwife for Governance	Aug 2022	Ongoing

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<ul style="list-style-type: none"> Change in practice arising from an SI investigation must be seen within 6 months after the incident occurred. All maternity services must involve service users (ideally via their MVP) in developing complaints response processes that are caring and transparent. 	Discuss with SM MCS complaint Chair regarding how this can be incorporated in line with MFT complaints process	Associate Head of Midwifery	June 2022	ongoing
Immediate and essential action 6: Learning from Maternal Deaths <ul style="list-style-type: none"> NHS England and Improvement must work together with the Royal Colleges and the Chief Coroner for England and Wales to ensure that a joint review panel is provided in any case of a maternal death. This joint review panel/investigation must have an independent chair, must be aligned with local and regional staff and seek 	Request made to Regional Chief Midwifery Officer as require actions to be completed by regional and national groups	Director of Nursing and Midwifery,	April 2022	Request made in April 2022, no update received as of 6.6.22

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external clinical expert opinion where required.				
Immediate and essential action 7: MDT Training <ul style="list-style-type: none"> All trusts must mandate annual human factor training for all staff working in a maternity setting; this should include the principles of psychological safety and upholding civility in the workplace, ensuring staff are enabled to escalate clinical concerns. The content of human factor training must be agreed with the LMS. Clinicians must not work on labour wards or provide intrapartum care in any location without appropriate regular CTG training and emergency skills training. This must be mandatory 	Review current human factor training and submit to LMS for approval	Lead Midwife for Education GMEC LMS	July 2022	Training plan submitted to GMEC LMS. Awaiting LMS response regarding approval of human factors training
	Review maternity workforce to identify current gap	Matrons	Completed	Closed
	Review Obstetric workforce to identify current gap	Lead Obs	Completed	Closed
	Allocate all outstanding on nearest available training	Education team/CTG champions	Completed	Closed

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	Undertake gap analysis review on those requiring training over next 3 months ensuring all allocated to prevent any non-compliance	Education team/CTG champions	June 2022	Ongoing. Staff identified and training sessions now booked to support continued training compliance.
	Communicate with all staff the importance of remaining compliance with CTG and emergency skills training.	CHoD and HoM	Completed	Closed
Immediate and essential action 9: Preterm Birth <ul style="list-style-type: none"> Women and their partners must receive expert advice about the most appropriate fetal monitoring that should be undertaken dependent on the gestation of their pregnancies and what mode of delivery should be considered Discussions must involve the local and tertiary neonatal teams so parents understand the chances of neonatal 	Capture compliance of discussion and documentation in maternity record within PreCEpT audit	Precept champions	July 2022	

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survival and are aware of the risks of possible associated disability.				
Immediate and essential action 10: Labour and Birth It is mandatory that all women who choose birth outside a hospital setting are provided accurate and up to date written information about the transfer times to the consultant obstetric unit. Maternity services must prepare this information working together and in agreement with the local ambulance trust.	Await risk assessment to be created by national team			Request made for update of progress in April 2022, no update received as of 19.5.22
	Review current information provided by Community Midwives	Consultant Midwife	July 2022	ongoing
	Link with NWS to confirm current transfer times for birth outside of hospital	Consultant Midwife	July 2022	ongoing
Immediate and essential action 11: Obstetric anaesthesia <ul style="list-style-type: none"> Resources must be made available for anaesthetic professional bodies to determine a consensus regarding contents of core datasets and what constitutes a satisfactory anaesthetic record in order to 	Await resources to be created and made available nationally			Request made for update of progress in April 2022, no update received as of 19.5.22
	Request CSS response for compliance across all 3 maternity sites.	Associate Head of Midwifery	June 2022	Update expected by 10.6.22

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<p>maximise national engagement and compliance</p> <ul style="list-style-type: none"> • Conditions that merit further follow-up include, but are not limited to, postdural puncture headache, accidental awareness during general anaesthesia, intraoperative pain and the need for conversion to general anaesthesia during obstetric interventions, neurological injury relating to anaesthetic interventions, and significant failure of labour analgesia • Anaesthetists must be proactive in recognising situations where an explanation of events and an opportunity for questions may improve a woman's overall experience and reduce the risk of long-term psychological consequences. 				

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<ul style="list-style-type: none"> • All anaesthetic departments must review the adequacy of their documentation in maternity patient records and take steps to improve this where necessary as recommended in Good Medical Practice by the GMC • Obstetric anaesthesia staffing guidance to include: • The role of consultants, SAS doctors and doctors-in-training in service provision, as well as the need for prospective cover, to ensure maintenance of safe services whilst allowing for staff leave. • The full range of obstetric anaesthesia workload including, elective caesarean lists, clinic work, labour ward cover, as well as teaching, attendance at multidisciplinary training, and governance activity. 				

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<ul style="list-style-type: none"> The competency required for consultant staff who cover obstetric services out-of-hours, but who have no regular obstetric commitments. Participation by anaesthetists in the maternity multidisciplinary ward rounds as recommended in the first report 				
Safety Action 12 - Postnatal Care <ul style="list-style-type: none"> All trusts must develop a system to ensure consultant review of all postnatal readmissions, and unwell postnatal women, including those requiring care on a non-maternity ward. Unwell postnatal women must have timely consultant involvement in their care and be seen daily as a minimum. Postnatal readmissions must be seen within 14 hours of 	Review consultant capacity to support postnatal activity on all 3 sites	Clinical Head of Division	July 2022	ongoing
	Amend postnatal guideline to support change in practice for readmissions	Lead Obstetrician for inpatients	Sept 2022	ongoing

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readmission or urgently if necessary.				
Safety Action 12 - Neonatal Care <ul style="list-style-type: none"> Neonatal Operational Delivery Networks must ensure that staff within provider units have the opportunity to share best practice and education to ensure units do not operate in isolation from their local clinical support network. For example senior medical, ANNP and nursing staff must have the opportunity for secondment to attend other appropriate network units on an occasional basis to maintain clinical expertise and avoid working in isolation. Each network must report to commissioners annually what measures are in place to 	NW ODN confirmed compliance with this action	North West ODN	Completed	Closed. Update from NW ODN 8.6.22 has confirmed compliance with the all metrics within this action.

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<p>prevent units from working in isolation.</p> <ul style="list-style-type: none"> Implement recommendation from Neonatal Critical Care Review (2019) to expand neonatal critical care, increase neonatal cot numbers, develop the workforce and enhance the experience of families 				
<ul style="list-style-type: none"> Neonatal providers must ensure sufficient numbers of appropriately trained consultants, tier 2 staff (middle grade doctors or ANNPs) and nurses are available in every type of neonatal unit (NICU, LNU and SCBU) to deliver safe care 24/7 in line with national service specifications. 	<p>Recruit to junior medical vacancy on Wythenshawe site</p> <p>Consider additional work required to increase in consultant workforce to be compliant</p>	Newborn Services CHoD and DD	Sept 2022	ongoing
<p>Safety Action 15 – Supporting families</p> <ul style="list-style-type: none"> There must be robust mechanisms for the identification of psychological 	Work with Mental Health team to ensure robust monitoring and referral pathways	Consultant Midwife and Mental Health Team	Dec 2022	ongoing
	Review capacity of current specialist maternity counsellor and link with SLA	Head of Midwifery, North Manchester	October 2022	ongoing

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<p>distress, and clear pathways for women and their families to access emotional support and specialist psychological support as appropriate.</p> <ul style="list-style-type: none"> • Access to timely emotional and psychological support should be without the need for formal mental health diagnosis, as psychological distress can be a normal reaction to adverse experiences. 				